Internal Revenue Service

District Director



Department of the Treasury

P.G. Box 2508 Cincinnati, OH 45201

Telephone Number:

Refer Reply to:

EF/E0

Date:

AUG 1 3 1986

Dear Sir or Madam:

We have considered your application for recognition of exemption from Federal income tax under the provisions of section 501(c)(3) of the Internal Revenue Code of 1954 and its applicable Income Tax Regulations. Based on the available information, we have determined that you do not qualify for the reasons set forth on Enclosure I.

Consideration was given to whether you qualify for exemption under other subsections of section 501(c) of the Code and we have concluded that you do not.

As your organization has not established exemption from Federal income tax: it will be necessary for you to file an annual income tax return on Form 1120. Contributions to you are not deductible under section 170 of the Code.

If you are in agreement with our proposed denial, please sign and return one copy of the enclosed Form 6018, Consent to Proposed Adverse Action.

You have the right to profest this proposed determination if you believe that it is incorrect. To protest, you should submit a written appeal giving the fact, law and other information to support your position as explained in the enclosed Publication 892, "Exempt Organizations Appeal Procedures for Unagreed Issues". The appeal must be submitted within 30 days from the date of this letter and must be signed by one of your principal officers. You may request a hearing with a member of the office of the Regional Director of Appeals when you file your appeal. If a hearing is requested, you will be contacted to arrange a date for it. The hearing may be held at the Regional Office, or, if you request, at any mutually convenient District Office. If you are to be represented by someone who is not one of your principal officers, he or she must file a proper power of attorney and otherwise qualify under our Conference and Fractice Requirements as set forth in Section 601.502 of the Statement of Procedural Rules. See Treasury Department Circular No. 230.

If you do not protest this proposed determination in a timely manner, it will be considered by the Internal Revenue Service as a failure to exhaust available administrative remedies. Section 7428(b)(2) of the Internal Revenue Orde provides in part that:

A declaratory judgement or decree under this section shall not be issued in any proceeding unless the Tax Court, the Claims Court, or the district court of the United States for the District of Columbia determines that the organization involved has exhausted administrative remedies available to it within the Internal Revenue Service.

If we do not hear from you within the time specified, this will become our final determination. In that event, appropriate State officials will be notified of this action in accordance with the provisions of section 6104(c) of the Code.

Sincerely yours,



Enclosures: 3

## Enclosure I Reasons for proposed denial of exempt status

Information submitted with your application indicates that you were created under Articles of Incorporation on the transfer of Your Articles of Incorporation provide that your purpose is the management of public and private housing facilities and all purposes in connection therewith including involvement with related activities within the general community so as to further the common welfare and well-being of the community.

Your amended Articles of Incorporation state that you are organized exclusively for charitable, religious, educational and scientific purposes, including for such purposes, the making of distributions to organizations that qualify as exempt organizations under section 501(c)(3) of the Internal Revenue Code or corresponding section of any future federal tax code.

A member of your organization must be a tenant of ") and reside in the apartment complex. Membership dues is \$ annually. You state that your members are currently being trained by officials in the to become proficient in property management and other skills which will enable you to manage properties and to provide management/consultant services to organizations and neighborhood residents in the area

You will perform all management services associated with managing multi-family properties, such as tenant selection, property maintenance, rent collection, payment of property bills, etc. Your consultant services will include property management analysis and energy conversion. The fees you will charge for your services will be determined in negotiation with the owners of the property you will manage. You expect your normal management fee will be percent of gross receipts and will be above cost.

Initially the recipients of your services will be tenants of the apartment complex, but you project management of other low income housing facilities. The services you will provide will include employment opportunities within your organization and the tenants will be the direct recipients of your property management activities due to the fact that they live in the facility you will manage. You stated that at this time, you do not know what public housing facilities you will manage. The private housing facilities that you will manage will have to be developed through your marketing effort.

The public will be made aware of your services through personal contact and selective advertising.

You expect to be financially supported by grants and donations, membership dues, and management fees. Revenues from your management services will be used to defray operating expenses, including wages and miscellaneous operating expenses.

Section 501(c)(3) of the Code provides, in part, for the exemption from Federal income tax of organizations organized and operated exclusively for charitable, religious or educational purposes, no part of the net earnings of which incres to the benefit of any private shareholder or individual.

Section 1.501(c)(3)-1(a)(1) of the Regulations states that in order to qualify under section 501(c)(3) of the Code, an organization must be both organized and operated exclusively for one or more exempt purposes. If an organization fails to meet either the organizational or operational test, it is not exempt.

Section 1.501(c)(3)-1(c)(1) of the Regulations states that an organizau, a will be regarded as "operated exclusively" for one or more exempt purposes only if it engages primarily in activities which accomplish one or more of such exempt purposes specified in section 501(c)(3) of the Code. An organization will not be so regarded if more than an insubstantial part of its activities is not in furtherance of an exempt purpose.

Rev. Rul. 72-369. 1972-2 C.B. 245 describes an organization that was formed to provide managerial and consulting services for nonprofit organizations exempt from Federal income tax under section 501(c)(3) of the Code to improve the administration of their charitable programs. The organization entered into agreements with unrelated monprofit organizations to formish managerial and consulting services on a cost basis. The services consisted of writing job descriptions and training manuals, recruiting personnel, constructing organizational charts, and advising organizations on specific methods of operation. Receipts of the organization were from services rendered. Disbursements were for operating expenses.

In Rev. Rul. 72-369 the Internal Revenue Service determined:

An organization is not exempt merely because its operations are not conducted for the purpose of producing a profit. To satisfy the "operational test" the organizations's resources must be devoted to purposes that qualify as exclusively charitable within the meaning of section 501(c)(3) of the Code and the applicable regulations.

Providing managerial and consulting services on a regular basis for a fee is trade in business ordinarily carried on for profit. The fact that the services in this case are provided at cost and solely for exempt organizations is not

sufficient to characterize this activity as charitable within the meaning of section 501(c)(3) of the Code. Furnishing the services at cost lacks—the—donative—element—necessary—to establish this activity as charitable.

Accordingly, it is held that the organization's activities are not charitable and therefore the organization does not qualify for exemption from Federal income tax under section 501(c)(3) of the Code.

Unlike the organization described in the above revenue ruling, you will not be providing services to exempt organizations. Your services will be provided for public and private housing facilities. Your fees are not charged at cost. In fact they will be above cost. As cited in Rev. Rul. 72-369 above, providing managerial and consulting services on a regular bases for a fee is a trade or business ordinarily carried on for profit.

The requirement that an organization must be organized and operated exclusively for exempt purposes in order to qualify for exempt status poses two tests, which must be independently satisfied.

Based on the information submitted, we have concluded that you do not meet the operational test of section 501(c)(3) of the Code as your activities, property management and consulting, are of the type ordinarily considered a trade or business carried on for profit. Your activities do not fulfill any charitable activity of the type described in section 501(c)(3) of the Code.